

# Clark County

*Nevada*



**JUNE 30, 2024**

**RECOVERY PLAN  
PERFORMANCE REPORT**



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## EXECUTIVE SUMMARY

This report serves as the first Recovery Plan Performance Report (Recovery Report) as required by the United States Department of Treasury (Treasury) under the provisions of the Coronavirus State Fiscal Recovery Fund, and the Coronavirus Local Fiscal Recovery Fund established under the American Rescue Plan Act (ARPA). This report provides the information requested in the State and Local Fiscal Recovery Funds (Fiscal Recovery Funds) Compliance and Reporting Guidance from Treasury.

Clark County received \$440 million in Fiscal Recovery Funds to mitigate the impacts of the COVID-19 pandemic, including social, medical, and economic impacts. Since the declaration of the public health emergency, approximately 25% of Clark County's population have contracted COVID-19, of which 1.6% have died. In addition to the health impacts, the economic impact from COVID-19 has also had a devastating effect on the Clark County economy. The economic impact has been the worst experienced in any metropolitan area of the United States, due to the high reliance on the leisure and hospitality industry that employs roughly 30% of the County's workforce. With the total shutdown of tourism and entertainment, including the Las Vegas Strip, the regional unemployment rate reached 33.5%, the highest in the nation. As a result of the economic downturn, the County lost more than \$500 million in tax and fee revenue critical to serving the community's public health and safety needs.

The Fiscal Recovery Funds are also intended to support investments in programs and initiatives that create equitable outcomes within communities that have historically experienced disparate negative economic, health, and social impacts and have suffered the most from the COVID-19 pandemic. Fiscal Recovery Funds are available for a broad range of uses related to COVID-19 recovery efforts. Possible uses include:

- Affordable housing;
- Rental assistance;
- Aid to small businesses and non-profit organizations;
- Vaccine programs;
- Enhancements to public health systems;
- Investments in water, sewer, and broadband infrastructure;
- Other areas of need, such as job retraining; and
- Revenue replacement for the provision of government services.

Important provisions of the law allow for an even broader range of uses in low-income communities that have been especially hard hit by COVID-19. Those eligible uses include investments to address homelessness and other housing issues, investments in education to address disparities, and several areas designed to help with childcare and children's welfare. Funding is one-time and must be allocated by the end of calendar year 2024 and fully spent or returned by the end of calendar year 2026.

The \$440 million Fiscal Recovery Fund allocation presents Clark County with the opportunity to build capacity to meet the needs of populations disproportionately impacted by the pandemic and to strengthen its programs and services in a way that improves the quality of life for all community members. In order to understand the needs of the community, Clark County implemented a robust community engagement process. The community engagement process included participation from members of the disproportionately impacted communities, community stakeholders, and elected officials. Management



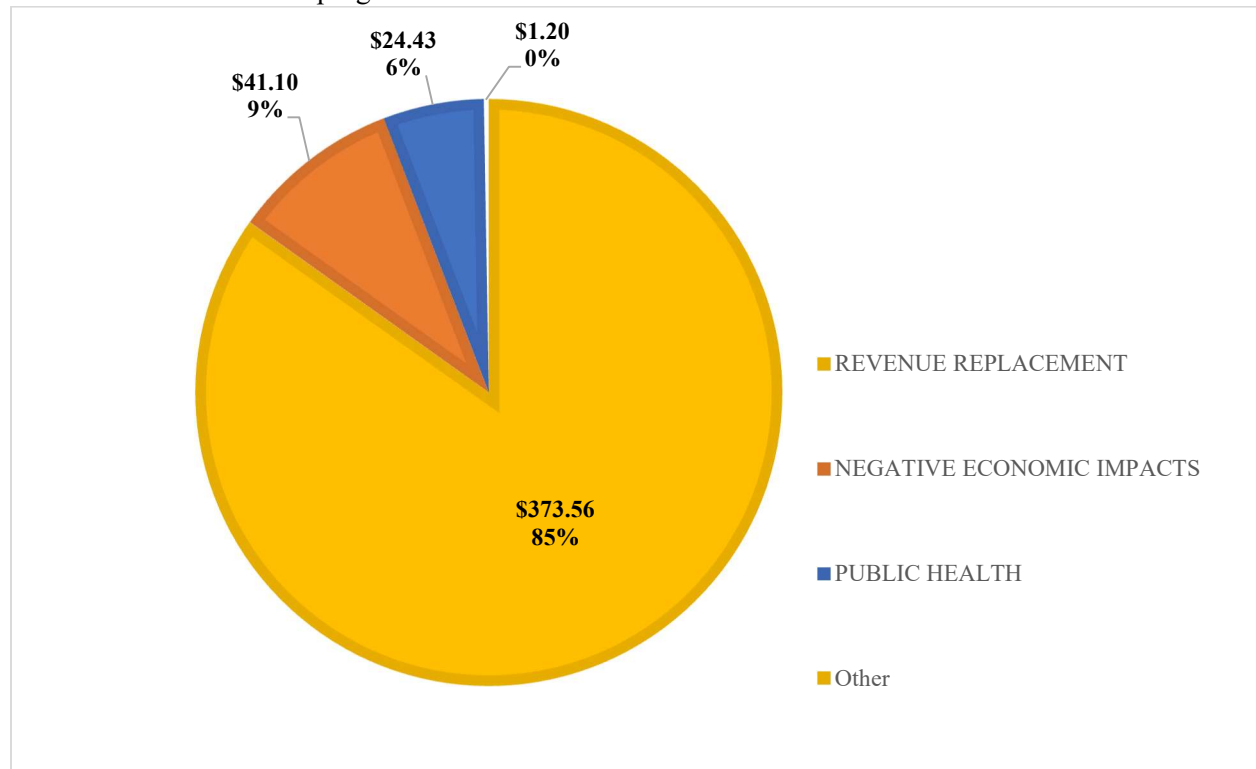
Partners, a management consulting firm, in partnership with the National Forum for Black Public Administrators (NFBPA), was retained to assist the County in this effort.

As the Clark County community recovers from the devastating effects of the pandemic, the community needs have changed since the initial recovery plan. Since the last recovery plan, the County allocated Fiscal Recovery Funds to replace lost revenue to ensure the public health and safety of the community. Concurrently, the County intends to address long-term recovery investments to support the community needs identified in the community engagement process with non-federal County funds.

Based on public comments, the community survey, and the pre-application process, and the significant loss of County revenues as a result of the pandemic the Recovery Plan recommends that the Fiscal Recovery Funds be allocated in the broad categories and amounts shown in Figure 1.

Figure 1. Updated Clark County Recommended Funding Allocation by Category and Amount (in millions)

Given the robust community engagement process undertaken, Clark County is confident that this funding allocation will support an equitable and strong recovery from the COVID-19 pandemic and economic downturn and will ensure program outcomes are achieved in an effective and efficient manner.



## OVERVIEW OF THE PLANNED USE OF THE FUNDS

The Fiscal Recovery Funds present Clark County with the opportunity to build community capacity to meet the needs of populations disproportionately impacted by the pandemic and to strengthen its programs and services in a way that improves the quality of life for community members. Clark County began a robust community engagement process to determine the use of Fiscal Recovery Funds. This included several interviews with community leaders and stakeholders, community surveys, and a grant pre-application process.

County leaders determined that the primary use of the State and Local Fiscal Recovery Funds should be to maintain public safety in the community while also supporting the needs identified in the pre-application and community engagement process. The allocation below should serve as a basis to prioritize the funding across the many programs and projects submitted.

### Funding Allocation and Expenditure by Category and Amount

Table 1 provides an overview of the recommended funding amounts and cumulative expenditure.

*Table 1. Summary of Funding Allocation and Expenditure by Category and Amount*

Expenditure Category	Programming	Allocation Amount (in millions)	Expenditure Amount (in millions)
<b>Public Health</b>	1.1 COVID-19 Vaccination	\$0.67	\$0.57
	1.2 COVID-19 Testing	0.14	0.14
	1.5 Personal Protective Equipment	0.01	0.01
	1.6 Medical Expenses including Alternative Care Facilities	1.5	0
	1.7 Other COVID-19 Public Health Expenses including Communications Enforcement Isolation Quarantine	13.51	11.51
	1.11 Community Violence Intervention	3.01	2.77
	1.12 Mental Health Services	3.55	2.36
	1.13 Substance Abuse	0.7	0
	1.14 Other Public Health Services	1.34	0.75
	<b>Negative Economic Impacts</b>	2.1 Food Programs	4.29
2.2 Rent, Mortgage, and Utility Assistance		9.46	8.58
2.1 Assistance to Unemployed or Underemployed Workers		0.63	0.56
2.2 Long-term Housing Security: Services for Unhoused Persons		10.2	10.17
2.2 Housing Support: Other Housing Assistance		3.02	3.02
2.3 Loans or Grants to Mitigate Financial Hardship		10.02	6.03
2.4 Economic Impact Assistance: Other		3.48	3.11
<b>Public Health-Negative Economic Impact: Public Sector Capacity</b>	3.1 Public Sector Workforce: Payroll and Benefits for Public Health, Public Safety, or Human Services Workers	0.37	0.37



Expenditure Category	Programming		Allocation Amount (in millions)	Expenditure Amount (in millions)
<b>Broadband</b>				
	5.2	Broadband: Other Projects	0.3	0.3
<b>Revenue Replacement &amp; Administration</b>				
	6.1	Provision of Government Services	373.56	373.56
	7.1	Administrative Expenses	0.53	0.5
<b>TOTAL</b>			<b>\$440.29</b>	<b>\$428.60</b>

## COMMUNITY ENGAGEMENT

The community engagement strategy included in-person and virtual interviews and public meetings along with opportunities for community members to provide written comments. Specifically, the community engagement strategy included interviews with community leaders, four (4) community workshops, eight (8) in-person and virtual neighborhood meetings, a grant pre-application process, written public input and two (2) surveys.

The number of attendees that participated in these meetings spanned from 20 to 100 community members. Participants at each session reflected the racial, ethnic, and socioeconomic diversity of locations where the meetings were held. Attendees shared experiences and concerns regarding:

- Rapid increases in rent following the expiration of the eviction moratorium;
- Lack of available affordable and transitional housing;
- Insufficient behavioral health services;
- Lack of resources to theaters and galleries; and
- Inaccessibility to immigration resources

### Community Written Comments

In addition to the structured public input collected for this plan, Clark County invited community members to share their interests and needs in writing. Clark County collected 592 comment cards during July and August 2021. Of these, 578 of the written comments endorsed expanding community navigation services and providing financial assistance to families and individuals in need. The remaining written input included requests to increase affordable and transitional housing, enhance broadband, improve transit, offer cooling centers, and provide small business and job training assistance.

### Community Survey

In collaboration with Clark County leadership, Management Partners developed and administered a community survey in multiple languages to understand the impacts of the pandemic in Clark County and residents' priorities for Fiscal Recovery funding.

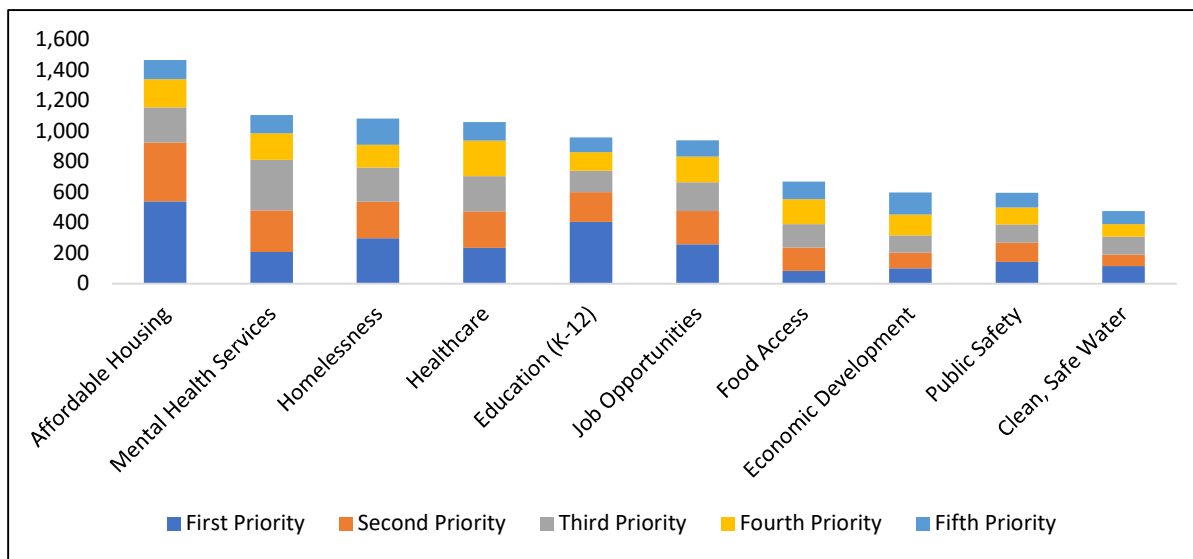
The survey was publicized on the County website, social media, shared by Clark County Commissioners, and provided in paper form at County offices and in-person neighborhood meetings. A total of 3,532 responses were received, of which 3,103 were received in English, 413 in Spanish, and 16 in Tagalog.



Respondents were asked a series of demographic questions to help County leaders and staff understand the disparate impacts of the pandemic on different communities. The largest respondent age group were those aged 35 to 49, representing 40.4% of respondents.

Respondents were asked to consider 16 areas of potential need in the community and rank their top five (5) areas of concern in priority order. The results are shown in Figure 2 below:

*Figure 2. Top Ten (10) Areas of Community Needs as Ranked in the Community Survey*



Overall, the highest-ranking needs included affordable housing, mental health services, homelessness, health care, and education.

The community survey also provided insight into the depth of the negative economic impacts experienced by Clark County residents. Of the respondents, 36% indicated they had either lost a job or experienced reduced employment due to the COVID-19 pandemic.

In addition to the community survey, Clark County completed a survey of non-profit organizations. The responses supported the community survey results. All non-profit organizations that responded to the survey indicated that they had experienced a greater demand for services. Clark County and Management Partners believe that the non-profit organizations used the pre-application process to fully express their perspectives on community needs.

### Pre-Application Process and Summary




In July 2021, Clark County initiated a pre-application process to ascertain the breadth and depth of stakeholder interest and their understanding of the community recovery needs. Clark County stakeholders and community members were invited to submit pre-applications for Fiscal Recovery Funds. The County advertised the call for pre-applications, posted the information on its website and social media, emailed the pre-application to current partner agencies, and made verbal announcements at Clark County meetings throughout July and August 2021.





The County has established a three-phase process in evaluating pre-applications from non-profit organizations, government agencies and County departments as follows:

Figure 3. Three Phase Approach

	<p><b>Phase 1: Programs less than \$100,000 providing immediate assistance</b></p>
	<p><b>Phase 2: Programs greater than \$100,000 providing immediate response and recovery services implemented within 90 days</b></p>
	<p><b>Phase 3A &amp; 3B: Programs and projects greater than \$100,000 providing long-term investments needed to respond and recover from the pandemic</b></p>

The phases will be funded through a combination of Fiscal Recovery Funds and other non-federal sources.

Due to the small size and scope of Phase 1 projects, these awards have presented an opportunity to further develop and expand the non-profit community in Clark County and have been funded through non-federal County revenues.

Phase 2 programs addressed the immediate response needs in the community through a combination of services provide through non-profit organizations and County departments.

Phase 3A and Phase 3B programs represent programs and capital projects that will address the long-term recovery investments needed in the County ranging from affordable housing development, water improvements, broadband expansion, workforce development, and small business programs. While small business programs will be funded through the Fiscal Recovery Funds the remaining programs will be funded consistent with the community needs identified in the community engagement process over several years but with non-federal County funds. The funding source and status of each phase is as follows:



Table 2. Number of Projects by Phase and Amount

Phase	Description	No. of Projects	Obligated Amount (in millions)	Funding Source	Program Status
Phase 1	< \$100K serving immediate needs	39	\$2.55	Non-Federal Funds	Completed
Phase 2A Non-Profits	> \$100K serving immediate needs	10	\$2.45	Non-Federal Funds	Programs in progress
Phase 2B Non-Profits	> \$100K serving immediate needs	26	\$25.28	Fiscal Recovery Funds (ARPA)	Programs in progress
Phase 2C County Departments	> \$100K serving immediate needs	42	\$38.00	Fiscal Recovery Funds (ARPA)	Programs in progress
Phase 2C Small Business Programs	> \$100K serving immediate needs	2	\$1.60	Fiscal Recovery Funds (ARPA)	Programs in progress
Phase 3A	Long-term recovery investments	42	\$167.00	Non-Federal Funds	Programs in progress
Phase 3B	Affordable Housing	25	\$170.93	Non-Federal Funds	Programs in progress



# PROMOTING EQUITABLE OUTCOMES

Throughout the process of exploring how best to use the Fiscal Recovery Funds, Clark County prioritized those communities and households hardest hit by the pandemic that have also been historically disadvantaged. Many employees in the leisure and hospitality industry have been unemployed and unable to pay for their basic needs, including rent, utilities, and food. County leaders have also prioritized recovery efforts within the approximately 100 QCTs in the County.

Table 3. Most Distressed Clark County Zip Codes

Zip Code	2019 Population	2019 Below Poverty Level	2019 Median HHD Income	COVID-19 Cases as of 7/26/2021	Rate / Per Capita	% of County Average
89101	42,592	34.2%	\$ 25,310	6256	0.147	120%
89106	26,480	31.0%	\$ 29,906	3652	0.138	113%
89030	50,417	30.7%	\$ 36,275	8691	0.172	141%
89102	39,449	30.5%	\$ 36,729	4649	0.118	97%
89169	21,822	29.7%	\$ 30,581	2585	0.118	97%
89115	63,084	28.3%	\$ 39,412	8945	0.142	116%
89119	52,378	25.1%	\$ 35,705	5844	0.112	91%
89104	39,443	24.6%	\$ 36,448	6343	0.161	132%

Source: Census Bureau and Southern Nevada Health District

Collectively, these areas have a population of approximately 330,000. Six (6) of the eight (8) most distressed areas have a majority of Black or Hispanic populations. None of these areas have broadband access to 80% of their households.

The efforts to promote equitable outcomes include short-term assistance such as eviction prevention and housing assistance. Equitable outcomes are also focused on mid-term and long-term investments to address mental and behavioral health service needs and efforts to boost the County’s historically low educational attainment rates.



In obligating Fiscal Recovery Funds under Phase 2, the County evaluated each program based on the following priority matrix with 25% of the evaluation weighted in favor of programs serving communities in a QCT or otherwise disproportionately impacted community as follows:

*Table 4. Priority Matrix*

Pass / Fail Factors
Compliance with Fiscal Recovery Funds Guidance
Compliance with County Regulations and Conflict of Interest Standards
Weighting Factors (25% Emphasis on Low-Income Communities)
1. Federal priority – Assists QCTs and Disproportionately Impacted Communities
2. Alignment with State Top Four (4) Strategies in the Every Nevadan Recovery Framework
3. Alignment with County Priorities
4. Alignment with Regional Community Needs Assessments
5. Leverages County Services
6. Fiscal Sustainability
7. Benefits Low-Income/Impoverished Neighborhoods
8. Leverages Non-County Funding
9. Uses Service Providers with a Demonstrated Commitment to Inclusionary and Diversity Practices
10. Provides Measurable and Proven Outcomes for Clark County

To date the County has obligated a total of \$63.3 million for twenty-six projects through non-profit organizations and forty-two projects through County departments, of which \$47.3 million or 75% of the Phase 2 projects will serve a low income or disproportionately impacted community. The following is a summary of the Phase 2 Projects serving low income or disproportionately impacted communities:

*Table 5. Updated Phase 2 Projects*

Phase	Description	Total No. of Projects	No. of Projects Serving Low Income or Disproportionately Impacted Communities	Total Obligation (in millions)	Obligations Serving Low Income or Disproportionately Impacted Communities (in millions)
Phase 2B Non-Profits	> \$100K serving immediate needs	26	19	\$25.3	\$19.5
Phase 2C County Dept.	> \$100K serving immediate needs	42	13	\$38.0	\$27.8



# PROJECT INVENTORY

Table 6. Updated Summary of Projects by Category and Amount

Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Total Cumulative Expenditures	Project Overview <sup>(1)</sup>
Community Based Vaccination Program	1.1 VAC	1-Public Health	\$670,900	\$570,900	The staff and supply of community vaccination sites vaccine incentive programs as well as community outreach campaigns that educate and promote the benefits of the COVID-19 vaccine
Child Haven Mental Health Treatment	1.10 YOUTH	1-Public Health	\$310,291	\$234,784	Qualified behavioral health services provided foster care youth and youth housed in emergency shelter
Community Violence Interventions	1.11 INTERVENTION	1-Public Health	\$3,014,690	\$2,765,118	To discover develop disseminate preserve and use knowledge to strengthen the social economic and environmental well-being of people
Mental Health Treatment Services	1.12 MENTAL HEALTH	1-Public Health	\$3,238,303	\$2,124,195	To provide mental health and substance abuse services to children adults and families impacted by COVID-19
Substance Abuse Treatment Services	1.13 ABUSE	1-Public Health	\$700,000	\$0	To provide substance use treatment and monitor individuals who use drugs in Clark County



Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Total Cumulative Expenditures	Project Overview (1)
Medical Care Programs	1.14 OTHER PH SERVICES	1-Public Health	\$1,336,259	\$753,556	To provide quality healthcare and promote health equity for people without access to healthcare in Southern Nevada within a culture of compassionate caring
Community Based Testing Programs	1.2 TEST	1-Public Health	\$142,794	\$140,932	To provide on-site security services for individuals taking the COVID-19 test
Countywide PPE	1.5 PPE	1-Public Health	\$15,343	\$13,960	Community and organization personal protection equipment to prevent the spread of COVID-19
Community COVID-19 Medical Treatments	1.6 TREAT	1-Public Health	\$1,500,000	\$0	To help outpatients avoid hospitalization and alleviate the burden on the health care system
Isolation Programs	1.7 ISOLATIO	1-Public Health	\$13,173,653	\$11,172,568	Shelter medical and necessary services to the indigent visitors who are unable to travel and residents with limited resources
Workplace Safety Mitigation	1.7 SAFETY	1-Public Health	\$338,950	\$337,727	Track and monitor employee testing results vaccination status and cross tracing
Public Safety Personnel Response	1.9 Safety	3-Public Health-Negative Economic Impact Public Sector Capacity	\$348,907	\$348,907	The implementation of COVID intake modules to isolate and minimize COVID-19 exposure within the inmate population



Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Total Cumulative Expenditures	Project Overview (1)
Food Bank Subsidies	2.1 FOOD	2-Negative Economic Impacts	\$4,287,701	\$4,287,701	To provide quality nutritious food and address immediate and long-term food insecurity
Job-Training Employment Support Srvcs	2.10 JOB-TRAINING	2-Negative Economic Impacts	\$630,000	\$563,604	To provide workforce education training and employment to low-income individuals impacted by COVID-19
Emergency Shelter Services	2.16 SHELTER	2-Negative Economic Impacts	\$10,204,127	\$10,170,108	Provides non-congregate housing services to indigent individuals and families as a diversion to homelessness
Home Repairs and Maintenance	2.18 OTHER HOUSING	2-Negative Economic Impacts	\$3,017,160	\$3,017,160	To provide home repairs and modifications to low-income homeowners
Rental Assistance Admin	2.2 ADMIN	2-Negative Economic Impacts	\$5,322,442	\$5,037,511	To review eligibility of applications to the Emergency Rental Assistance based on documents submitted
Rental Assistance Data Portal	2.2 PORTAL	2-Negative Economic Impacts	\$1,814,560	\$1,814,560	Design development configuration enhancement and modification to the County rental assistance portal for residents impacted by COVID-19
Rental Assistance Subsidies	2.2 RENT ASSIST	2-Negative Economic Impacts	\$2,320,000	\$1,724,904	Housing services provided to Clark County community impacted by Covid



Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Total Cumulative Expenditures	Project Overview (1)
Small Business and Workforce Development	2.29 WRKFRCE	2-Negative Economic Impacts	\$6,568,901	\$4,939,692	Small business job fair and workforce development
Economic Support for Impoverished	2.37 SUPPORT	2-Negative Economic Impacts	\$3,480,000	\$3,114,861	To provide individuals and families in the community access to healthy and quality food
Small Business Outreach	2.9 OUTRCH	2-Negative Economic Impacts	\$1,611,211	\$1,090,076	To provide hands on training for first time entrepreneurs to evolve to venture capital worthy businesses
Business Mitigation Enforcement	3.1 BUS	3-Public Health-Negative Economic Impact Public Sector Capacity	\$16,758	\$16,758	Monitoring business compliance with required COVID-19 mitigation measures
Broadband Gap analysis	5.21 STUDY	5-Infrastructure	\$299,500	\$299,500	A feasibility study for broadband access and broadband gaps within the community
Revenue Replacement	6.1 REV REP	6-Revenue Replacement	\$373,556,981	\$373,556,981	SLFRF funds for government services public safety payroll
Recovery Plan Administration	7.1 PLAN	7-Administrative	\$525,100	\$499,353	Administrative costs in connection with the design and implementation of the County recovery plan
		<b>Total</b>	<b>\$440,282,817</b>	<b>\$428,595,415</b>	

(1) None of the above projects have used evidenced based interventions.





# PERFORMANCE REPORT

Table 7. Assistance to Unemployed or Under Employed Workers & Community Violence Interventions

Programming		Required Performance Indicators		
Unemployed or Under Employed Workers and Community Violence Interventions		Number of workers enrolled in sectoral job training programs	Number of workers completing sectoral job training programs	Number of people participating in summer youth employment programs
1.11	Community Violence Interventions	470	375	-
2.10	Job-Training & Employment Support Services	153	186	-

Table 8. Household Assistance, Long-term Housing Security and Housing Support

Programming		Required Performance Indicators	
Household Assistance, Long-term Housing Security and Housing Support		Number of affordable housing units preserved or developed	Number of people or households receiving eviction prevention services
2.2	Rental Assistance	39	902
2.16	Emergency Shelter Services	645	898
2.18	Home Repairs and Maintenance	86	-

Table 9. Healthy Childhood Environments

Programming		Required Performance Indicators	
Healthy Childhood Environments		Number of children served by Childcare and Early Learning	Number of families served by Home Visiting
2.13	Services to Foster Youth or Families	-	-

Table 10. Assistance to Small Business

Programming		Required Performance Indicators
Assistance to Small Businesses		Number of small businesses served
2.29	Small Business Workforce Development	444

